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Reg. Reference:SD21A/0165Application Date:23-Jun-2021Submission Type:Clarification ofRegistration Date:14-Feb-2022

Additional Information

Correspondence Name and Address: Anne Mahon Architect 9A, Wood Farm Drive,

Palmerstown, Dublin 20

Proposed Development: Erect a new ball wall to rear including internal

alterations to provide new first floor storage with new external escape door and window on south gable; Retention for refreshment kiosk to front and

north side elevation.

Location: Glenaulin Park, Palmerstown, Dublin 20

Applicant Name: St. Patrick's GAA Club
Application Type: Permission and Retention

(DF)

Description of Site and Surroundings

Site Visit: 02/08/2021

Site Area: 0.285 Hectares.

Site Description:

The application site is St Patricks GAA club at Palmerstown, situated to the southeast of Glenaulin Green housing estate. The site comprises synthetic playing pitches, and associated facilities and car parking. The eastern boundary is screened by a row of trees and is adjacent to the Ballyfermot Sports Complex and Gurteen Road. Overall, the site is surrounded by Glenualin Community Park, soccer and GAA pitches, to the north, south and western boundaries.

Proposal:

The proposed development comprises the following:

- Erect a new ball wall to rear.
- Internal alterations to provide new first floor storage with new external escape door and window on south gable,
- Retention sought for refreshment kiosk to front and north side elevation.

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Zoning:

The subject site is zoned OS - 'To preserve and provide for open space and recreational amenities' under the South Dublin County Council Development Plan 2016-2022.

Consultations:

Environmental Health Officer-No response Roads Section- NO objection subject to conditions Parks & Landscaping Services Section-No objection subject to conditions Water Services-No objection subject to standard conditions

Submissions/Observations/Representations

Final date for submissions 27/7/21. No objections received.

Relevant Planning History

Application Site:

SD20A/0044. New ball wall to the east of the property with a height of 5 metres including a 1.2 metre height fence; a sponsor signage fixed to the top of the wall size 1.5x18 metres; an existing flood light relocated to the top of the proposed ball wall; a store for equipment attached to the front of the clubhouse with two club signage displays size 1.2x3.2 metres; a fenced external storage area attached to the west of the all-weather pitch; a sponsored signage to the north facade of the clubhouse size 1.5x7 metres; recess of existing goalposts for all-weather pitch. Grant Permission

SD15A/0155: Permission granted for a single storey extension to the rear of the existing GAA clubhouse to provide a new gymnasium and equipment store with wc and shop to include all necessary site works plus consequential external and internal alterations.

SD14A/0046: Permission granted to construct a hurling wall measuring 20m in length and 5m in height to the rear of the existing clubhouse and all-weather pitch.

S00A/0768/PL06S.123610-Permission granted to St Patricks GAA Club premises providing changing rooms, meeting rooms, office, toilets, stores, and new roadway.

Adjacent sites:

None of relevance

Relevant Enforcement History

None recorded for subject site

Pre-Planning Consultation

None recorded for subject site.

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Relevant Policy in South Dublin County Council Development Plan 2016-2022

Section 3.2.0 Community Facilities Policy 3.9.0 Sporting Facilities

Relevant Government Guidelines

Appropriate Assessment of Plans and Projects in Ireland – Guidance for Planning Authorities, Department of the Environment, Heritage and Local Government, (2009)

The Planning System and Flood Risk Management – Guidelines for Planning Authorities, Department of the Environment, Heritage and Local Government & OPW, (2009)

Assessment

The main issues for assessment are

- Zoning
- Visual Impact and Layout
- Roads and Transport
- Parks
- Screening for Appropriate Assessment
- Environmental Impact Assessment

Zoning

The site is in an area which is zoned OS - 'To preserve and provide for open space and recreational amenities'.

The development of recreational facilities is permitted in principle within this zoning. The proposed development would be a minor intensification of an established sporting use at this location.

The zoning of the kiosk falls under 'Shop – Local. A local shop of not more than 100sq.m. that primarily serves a local need and does not generally attract business from outside the local area. They will primarily serve a 'walk-in' population and will typically have limited carparking.' This use 'shop' is open for consideration (assessed below).

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Visual Impact and Layout

Note: The Planning Authority notes:

- (1) That the existing floor plans, submitted with this application do not clearly identity what aspect of the floor plan layout is sought for retention (kiosk) and therefore cannot be fully assessed. This should be submitted by way of Additional Information.
- (2) That a first floor plan of the proposed storage area has not been submitted for assessment. This should be submitted by way of Additional Information.
- (3) Cross-sectional drawings have not been submitted.

Retention of Kiosk

- The refreshments kiosk, for retention, is stated to be 10.5m2 and is 3.2m in height with a flat roof. It is located adjacent to the northwest corner of the main building. It contains side windows and an entrance door. The Planning Authority considers this arrangement to be unacceptable. A kiosk in association with a GAA establishment should operate in full conjunction with the sporting organisation. The separate and independent door to the kiosk would provide for an independent unit, which is not generally acceptable. The applicant should be requested to submit revised proposals to clearly demonstrate that access to the Kiosk will be solely internal. No external access door is acceptable.
- The zoning of the kiosk falls under 'Shop Local. A local shop of not more than 100sq.m. that primarily serves a local need and does not generally attract business from outside the local area. They will primarily serve a 'walk-in' population and will typically have limited carparking.'
- This zoning is open for consideration under the OS designation. The Planning Authority deem the use of a kiosk operating in conjunction with the sporting facility and being fully internal and integrated with the existing GAA hall, appropriate for the sports centre site. However, the proposed kiosk for retention has an independent door and serving hatch. This is not acceptable. Additional Information.
- No details have been submitted detailing opening hours and goods/services provided and therefore a full assessment cannot be made. The applicant to submit this information by additional information.

Permission Ball Wall

- The proposed ball wall is 5m in height, 2.5m deep, and 25m in length. It is located to the east side of the main building. It is 62.5m2.
- It is located adjacent to the existing outdoor court area and located a significant distance from neighbouring residential properties, and it is considered that it would not give rise to unnecessary noise impact or negatively impact on existing residential amenity.
- The proposed ball wall and is acceptable to the Planning Authority.

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First Floor Storage Area and Fire Escape

- The proposed first floor storage area is 110.75m2 and is accessed via a new door and staircase from the south elevation of the main building. The majority of the works are internal and will not have a negative visual impact. This is acceptable.
- The height of the existing building is 5.62m, with a new proposed southern gable window. The internal ceiling height is approximately 2.3m.

Having regard to the above, the planning authority has assessed the proposed storage extension and ball wall development and considers that this aspect of the proposed development will not have an adverse impact on the visual or residential amenity of the area. The proposed development conforms with the current County Development Plan and should therefore be permitted subject to conditions.

Roads and Transport

The Roads Department has recommended no objection subject to the completion of a Construction Traffic Management Plan. This will be requested by condition.

Parks

A report from Parks recommends a Tree and Hedgerow Protection Plan and a Arborists Method Statement due to working areas being in proximity of existing trees and hedgerow areas. Additional Information.

Screening for Environmental Impact Assessment

Having regard to the modest nature of the proposed development, and the distance of the site from nearby sensitive receptors, there is no real likelihood of significant effects on the environment arising from the proposed development. The need for environmental impact assessment can, therefore, be excluded at preliminary examination and a screening determination is not required.

Screening for Appropriate Assessment

The applicant has not provided information to assist the screening for Appropriate Assessment. Having regard to the nature of the development, connection to public services and the distance from the Natura 2000 sites the proposed development would not require a Stage 2 Appropriate Assessment.

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Other considerations Development Contributions

SEA Monitoring Information	
Building Use Type Proposed	Floor Area (sq.m)
Leisure/Recreational	254 sq.m
Land Type	Site Area (Ha.)
Brownfield/Urban Consolidation	0.285ha

Permission for leisure/recreational:

Provision of 101sq.m of recreational space.

Kiosk.

Conclusion

A number of issues require clarification and therefore Additional information is requested.

Recommendation

Request Further Information.

Further Information

- Further Information was requested on 17-August-2021.
- Further Information was received on 30-August-2021.

Further information requested is as follows:

Item 1: Drawings

The Planning Authority notes:

- (1) That the existing floor plans, submitted with this application, do not clearly identity what aspect of the floor plan layout is sought for retention (kiosk) and therefore cannot be fully assessed.
- (2) That a first floor plan of the proposed storage area has not been submitted for assessment.
- (3) Cross-sectional drawings have not been submitted.

The applicant is requested to address all above matters and submit a full set of accurate, valid drawings for assessment.

Item 2: Kiosk

The Planning Authority considers the external and independent access to the kiosk to be unacceptable. A kiosk in association with a GAA establishment should operate in full conjunction with the sporting organisation. The separate door would provide for the

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possibility of an independent unit, which is not generally acceptable. The applicant is requested to submit revised proposals (plans and elevational drawings) clearly demonstrating that access to the Kiosk will be solely via an internal access and fully integrated with the GAA building. No external access door is acceptable.

Item 3: Operator

No details have been submitted detailing opening hours, goods/services provided, the operator of the kiosk. The applicant is requested to submit this information by additional information.

Item 4: Landscape

A Tree and Hedgerow Protection Plan and an Arborists Method Statement should be submitted due to working areas being in proximity of existing trees and hedgerow areas. The applicant should liaise with the Council's Parks and Public Realm Section prior to responding to this aspect of the Additional Information requested.

Further Consultations:

- Water Services. No response
- Roads. No response
- Parks No response
- EHO. No response

Assessment

In response to Items 1 to 4 the applicant has submitted a number of documents. The Planning Authority has had regard to the submitted information as part of its assessment.

Item No. 1- Drawings

Assessment:

The applicant has provided revised floor plans which includes a red line boundary around the kiosk area on the existing plan. There is also a redline around the staircase and first floor window on the proposed plans. The applicant has not clearly distinguished within the submitted drawings between what is being sought for retention and what is being proposed, all items are outlined in red. The Planning Authority notes that retention permission is sought only for the kiosk measuring 10.5m2.

The Planning Authority had requested 'a first floor plan of the proposed storage area to be submitted'. This was in the interests of clarity. This was requested because the original drawings show the first-floor plan laid directly over the ground floor plan, resulting in the ground floor (and part ground floor) being shown twice on plans, thereby possibly leading to confusion. The Planning Authority would like to give the applicant another opportunity to submit a first-floor plan only (showing only the first floor element and any voids over ground

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floor space). This is in the interests of clarity and to ensure that accurate and un-ambiguous drawings are placed on file.

The information submitted is generally satisfactory. However, revised drawings should be submitted in the interests of clarity.

Item 2- Kiosk

Assessment:

Modifications have been made to the ground floor plan to provide access to the kiosk internally only, with the external door now removed. This is outlined on the proposed floor plans. Notwithstanding that this is generally welcomed, the Planning Authority notes that the 'proposed ground floor plan' as shown on 'Proposed Layout Plan Drawing no. 21.60.T.05, received on the foot of the AI response, includes additional development notated as follows: 'Storage areas (Reg Ref SD20A/0044 not yet completed)', which was not included in the original drawings of this subject application. The applicant should note that a permission, once granted must be developed in full in accordance with Condition 1 of that permission i.e. completed in its entirety in accordance with the plans, particulars and specifications lodged with the application. It would not be possible to complete development approved in SD20A/0044 whilst also constructing development proposed within the subject application due to the lack of information submitted regarding the 'storage areas'. In particular it is noted that the elevational drawings that form part of the subject application do not match the revised floor plans submitted by way of Additional Information. In this regard, the applicant should be requested to submit a full revised suite of drawings clearly showing all development that is being proposed, and to be retained, on the site, including storage areas. Please note that revised notices may be required.

The information submitted for Item 2 is not considered to be satisfactory and Clarification of Additional Information is recommended.

Item 3- Operator

Assessment:

In response to Item 3 the applicant has confirmed that the kiosk will provide coffee, tea and cold drinks to club members for 3 hours during training on Tuesday and Thursday evenings and on Saturday mornings. The facility is closed November-January.

The Planning Authority welcomes the revision which provides internal access only. A condition should be added to any permission to limit the operation of the kiosk to 3 hours during training on Tuesday and Thursday evenings and Saturday morning. The applicant should be requested to state training times so that a relevant condition can be attached to the permission. Clarification of Additional Information is recommended.

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Item 4- Landscape

In response to Item 4 the applicant states that limited club funds meant that they did not engage an arborist. However, they have moved the ball court a further 9.5m so that it is now positioned 19m from the tree line to the north and 31m from the tree line to the east. However, the structure is located c16m from the trees as per the site layout drawing submitted, and 19m from the northern boundary of the site. The 16m setback is deemed acceptable.

The applicant outlines that the structure is precast which involves lifting it by crane from the front car park into position, with no impact to trees.

The information submitted for Item 4 is generally satisfactory.

Conclusion

Having regard to the additional information submitted and arising outstanding issues it is recommended that Clarification of Additional information should be sought primarily in the interests of clarity.

Recommendation

Request Clarification of Additional Information.

Clarification of additional information requested: 27 September 2021 Clarification of additional information received: 14 February 2022

Consultations:

Roads: No report received at time of writing.

Water Services: No report received at time of writing.

Item 1:

The Planning Authority had requested 'a first floor plan of the proposed storage area to be submitted'. This was requested in the interests of clarity because the original drawings show the first-floor plan laid directly over the ground floor plan, resulting in the ground floor (and part ground floor) being shown twice on plans, thereby giving rise to potential confusion. The Planning Authority would like to give the applicant another opportunity to submit a first-floor plan only (showing only the first-floor element and any voids over ground floor space). This is deemed to be important in the interests of clarity and to ensure that accurate and un-ambiguous drawings are placed on file.

Applicant's Response:

First floor plans have now been provided.

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Assessment:

The applicant has submitted the first floor plans, this is considered acceptable.

Item 2:

The information submitted for Item 2 is not considered to be satisfactory. The Planning Authority notes that the 'proposed ground floor plan' as shown on 'Proposed Layout Plan Drawing no. 21.60.T.05, received on the foot of the AI response, includes additional development notated as follows: 'Storage areas (Reg Ref SD20A/0044 not yet completed)', which was not included in the original drawings forming part of this subject application. The applicant should note that a permission, once granted must be developed in full in accordance with Condition 1 of that permission i.e. completed in its entirety in accordance with the plans, particulars and specifications lodged with the application. It would not be possible to complete development approved under SD20A/0044 whilst also constructing development proposed within the subject application due to the discrepancies between the suite of drawings (approved under SD20A/0044 and submitted under the subject application). The subject application is lacking in detail and information regarding the 'storage areas', which overlaps and coincides with previously permitted storage areas. In particular, it is noted that the elevational drawings that form part of the subject application do not match the revised floor plans submitted by way of Additional Information. In this regard, the applicant is requested to submit a full revised suite of drawings clearly showing all development that is being proposed, and to be retained, on the site, including storage areas (please differentiate between works to be retained and proposed). Please note that revised notices may be required.

Applicant's response:

There is insufficient storage in the current building and the storage approved under SD20A/0044 is still required. It is now understood that development permitted under SD20A/0044 cannot be partially constructed. The storage areas approved under SD20A/0044 are now identified as 'proposed'. Drawings have been updated to reflect this. No new notices have been provided as application relates to storage and these particular areas already have planning permission. In reference to the kiosk retention, access was prohibited to the building during the pandemic. It is vital that refreshments are provided during games. Refreshments are normally provided within the building but to combat spread of Covid, the external kiosk was constructed. There are insufficient funds to construct the two remaining storage bays approved under SD20A/0044. The committee intends to construct the storage areas as soon as sufficient revenue becomes available. The subject area has now been marked on the proposed plans and elevations as 'proposed'.

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Assessment:

The revised plans are welcomed. The Planning Authority note that no revised notices have been provided. It is noted that the initial notices referred to 'internal alterations to provide new first floor storage'. The Planning and Development Regulations, Regulation 35(1) states "... Where a planning authority receives further information or evidence following a request under article 33, or revised plans, drawings or particulars following a request under article 34, or otherwise receives further information, evidence, revised plans, drawings or particulars in relation to the application, and it considers that the information, evidence, revised plans, drawings or particulars received, as appropriate contain significant additional data, including information in relation to effects on the environment, the authority shall..."

Notwithstanding the external storage not being specifically mentioned in the original notices, given the scale, location and previous planning permission for the structure, it is not considered that the inclusion should be deemed significant in this instance.

Item 3:

- (a) The Planning Authority welcomes the revision which provides internal access only to the Kiosk. A condition will be added to any permission granted to limit the operation of the kiosk to 3 hours during training on Tuesday and Thursday evenings and Saturday morning. The applicant is therefore requested to submit the exact hours of operation and the time when the kiosk will close in the evenings.
- (b) The applicant is also requested to confirm that the owner of the site has consented to the proposed development taking place on the site. This consent should be submitted by way of a letter.

Applicant's response:

A – hours of operation

Winter:

Tuesday and Thursday 6-9PM

Saturday and Sunday 9.30AM-1.30PM

Summer:

Tuesday, Wednesday and Thursday 6-9PM

Saturday and Sunday 9.30AM-1.30PM

 $B-letter\ of\ consent\ provided.$

Assessment:

The letter of consent is welcomed. In terms of hours of operation, the applicant has not defined summer and winter. The Planning Authority consider winter to be September to February and summer to be March to August.

Other Considerations

Development Contributions

Retention of Kiosk – 7.7sq.m

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Storage – 119 sq.m (first floor and external)

SEA Monitoring Information
Building Use Type Proposed Leisure / recreation and ancillary
Floor Area (sq. m.) 126.7
Land Type Brownfield/Urban Consolidation
Site Area (Ha.) 0.285

Conclusion

Having regard to the provisions of the South Dublin County Council Development Plan, the established character of the area and the nature and scale of the proposed development, it is considered that, subject to the conditions set out below, the proposed development would be in accordance with the national and regional policy and the SDCC Development Plan and would, therefore, be in accordance with the proper planning and sustainable development of the area.

Recommendation

I recommend that a decision be made pursuant to the Planning & Development Act 2000, as amended, for the reasons set out in the First Schedule hereto, to Grant Permission & Grant Retention for the said development in accordance with the said plans and particulars, subject to the condition(s) specified in the Second Schedule hereto, the reasons for the imposition of the said condition(s) being as set out in the said Second Schedule.

FIRST SCHEDULE

It is considered that the proposed development accords with the policies and objectives of South Dublin County Council, as set out in the South Dublin County Council Development Plan 2016 - 2022 and subject to the conditions set out hereunder in the Second Schedule is hereby in accordance with the proper planning and sustainable development of the area.

SECOND SCHEDULE

Conditions and Reasons

Development to be in accordance with submitted plans and details.
 The kiosk shall be retained and completed fully in accordance with plans, particulars and specifications lodged with the application, within 6 months of the grant of permission, save as may be required by other conditions attached hereto.
 The new development proposed shall be carried out and completed in its entirety in accordance with the plans, particulars and specifications lodged with the application, and as amended by Further Information received on 30 August 2022 and Clarification of

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Further Information received on 14 February 2022, save as may be required by the other conditions attached hereto.

REASON: To ensure that the development is in accordance with the permission and that effective control is maintained.

2. Hours of Operation.

The kiosk hereby permitted for retention shall operate the following hours only, unless otherwise agreed in writing by the Planning Authority:

- September to February inclusive: Tuesday and Thursday 6-9PM and Saturday and Sunday 9.30AM-1.30PM.
- March to August inclusive: Tuesday, Wednesday and Thursday 6-9PM Saturday and Sunday 9.30AM-1.30PM
- Or at other times during football matches within the adjoining Glenaulin Park GAA pitch

REASON: To protect the amenities of the area and in the interests of the proper planning and sustainable development of the area

3. Drainage.

- (a) All works for this development shall comply with the requirements of the Greater Dublin Regional Code of Practice for Drainage Works..
- (b) There shall be complete separation of the foul and surface water drainage systems, both in respect of installation and use. All new precast surface water manholes shall have a minimum thickness surround of 150mm Concrete Class B.
- REASON: In the interests of public health, the proper planning and sustainable development of the area and in order to ensure adequate water supply and drainage provision.

4. Tree Protection

- (i) The trees closest to the construction zone shall be protected during the course of construction by fencing as per BS 5837- 2005, Trees in relation to Construction Recommendations, installed under the drip line of the trees. No materials shall be stored within the protective fencing zone and there shall be no incursions of machinery into the tree protection zone. Notices shall be placed on the protective fence stating that the trees within the fence are protected.
- (ii) No further trees on the site are to be removed without prior agreement from SDCC. REASON: To protect trees and planting during the construction period in the interest of visual amenity and biodiversity.

5. Construction Traffic Management Plan

Prior to commencement of development a Construction Traffic Management Plan shall be agreed in writing by the applicant with the Planning Authority. The agreed plan, along with the written agreement of the Planning Authority shall be lodged to the planning file.

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The written commitment of the developer to implement the agreed plan shall also be lodged to the file.

REASON: In the interests of residential amenity, public safety, compliance with Development Plan policy and the proper planning and sustainable development of the area

6. Minimise Air Blown Dust.

During the construction and or demolition phase of the development, Best Practicable Means shall be employed to minimise air blown dust being emitted from the site. This shall include covering skips and slack-heaps, netting of scaffolding, daily washing down of pavements or other public areas, and any other precautions necessary to prevent dust nuisances. The applicant/developer shall comply with British Standard B.S. 5228 Noise Control on Construction and Open sites and British Standard B.S. 6187 Code of Practice for demolition.

REASON: In the interest of public health and to uphold the Council's policies set out in the South Dublin County Council Development Plan.

7. Construction Noise and Hours.

To control, limit and prevent the generation of unacceptable levels of Environmental Noise Pollution from occurring during construction activity, no Equipment or Machinery (to include pneumatic drills, on-site construction vehicles, generators, etc.) that could give rise to unacceptable levels of noise pollution as set out generally for evening and night-time in S.I. No. 140/2006 - Environmental Noise Regulations 2006 shall be operated on the site before 7.00 hours on weekdays and 9.00 hours on Saturdays nor after 19.00 hours on weekdays and 13.00 hours on Saturdays, nor at any time on Sundays, Bank Holidays or Public Holidays.

Any construction work outside these hours that could give rise to unacceptable levels of noise pollution shall only be permitted following a written request to the Planning Authority and the subsequent receipt of the written consent of the Planning Authority, having regard to the reasonable justification and circumstances and a commitment to minimise as far as practicable any unacceptable noise outside the hours stated above. In this respect, the applicant or developer shall also comply with BS 5228:2009 Noise and Vibration Control on Construction and Open Sites, and have regard to the World Health Organisation (WHO) – Guidelines for Community Noise (1999).

The applicant or developer shall also endeavour to engage in local consultation in respect of any noise sensitive location within 30 metres of the development as approved prior to construction activity commencing on site. Such noise sensitive locations should be provided with the following:

- Schedule of works to include approximate timeframes
- Name and contact details of contractor responsible for managing noise complaints
- Hours of operation- including any scheduled times for the use of equipment likely to be the source of significant noise.

REASON: In the interest of public health by the prevention of unacceptable levels of

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noise pollution which could interfere with normal sleep and rest patterns and/or when people could reasonably expect a level of quietness, the proper planning and sustainable development of the area and to uphold the Council's amenity policies set out in the South Dublin County Council Development Plan.

NOTE: The applicant is advised that under the provisions of Section 34 (13) of the Planning and Development Act 2000 (as amended) a person shall not be entitled solely by reason of a permission to carry out any development.

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REG. REF. SD21A/0165 LOCATION: Glenaulin Park, Palmerstown, Dublin 20

Colm Harte,

Colm Harte

Senior Executive Planner

ORDER:

A decision pursuant to Section 34(1) of the Planning & Development Act 2000, as amended, to Grant Permission & Grant Retention for the reasons set out in the First Schedule above, in accordance with the said plans and particulars, subject to the condition(s) specified in the Second Schedule above, the reasons for the imposition of the said condition(s) being as set out in the said Second Schedule is hereby made.

Date: 14th March 2022

Senior Planner