

# Appropriate Assessment Screening Report for a mixed use development at Kennelsfort Road Upper, Palmerstown, Dublin 20

Compiled by OPENFIELD Ecological Services

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## Introduction

Biodiversity is a contraction of the words 'biological diversity' and describes the enormous variability in species, habitats and genes that exist on Earth. It provides food, building materials, fuel and clothing while maintaining clean air, water, soil fertility and the pollination of crops. A study by the Department of Environment, Heritage and Local Government placed the economic value of biodiversity to Ireland at €2.6 billion annually (Bullock et al., 2008) for these 'ecosystem services'.

All life depends on biodiversity and its current global decline is a major challenge facing humanity. In 1992, at the Rio Earth Summit, this challenge was recognised by the United Nations through the Convention on Biological Diversity which has since been ratified by 193 countries, including Ireland. Its goal to significantly slow down the rate of biodiversity loss on Earth has been echoed by the European Union, which set a target date of 2010 for *halting* the decline. This target was not met but in 2010 in Nagoya, Japan, governments from around the world set about redoubling their efforts and issued a strategy for 2020 called 'Living in Harmony with Nature'. In 2011 the Irish Government incorporated the goals set out in this strategy, along with its commitments to the conservation of biodiversity under national and EU law, in the second national biodiversity action plan (Dept. of Arts, Heritage and the Gaeltacht, 2011). A third plan was published in 2017.

The main legislation for conserving biodiversity in Ireland have been the Directive 2009/147//EC of the European Parliament and of the Council of November 2009 on the conservation of wild birds (Birds Directive) and Council Directive 92/43/EEC of 21 May 1992 on the conservation of natural habitats and of wild fauna and flora (Habitats Directive). Among other things, these require member states to designate areas of their territory that contain important bird populations in the case of the former; or a representative sample of important or endangered habitats and species in the case of the latter. These areas are known as Special Protection Areas (SPA) and Special Areas of Conservation (SAC) respectively. Collectively they form a network of sites across the European Union known as Natura 2000. The Birds and Habitats Directives have been transposed into Irish legislation by the European Communities (Birds and Natural Habitats) Regulations 2011-2015. A report into the economic benefits of the Natura 2000 network concluded that "there is a new evidence base that conserving and investing in our biodiversity makes sense for climate challenges, for saving money, for jobs, for food, water and physical security, for cultural identity, health, science and learning, and of course for biodiversity itself" (EU, 2013).

Unlike traditional nature reserves or national parks, Natura 2000 sites are not 'fenced-off' from human activity and are frequently in private ownership. It is the responsibility of the competent national authority to ensure that 'good conservation status' exists for their SPAs and SACs and specifically that Article 6(3) of the Habitats Directive is met. Article 6(3) states:

*Any plan or project not directly connected with or necessary to the management of the site but likely to have a significant effect thereon, either individually or in combination with other plans or projects, shall be subject to appropriate assessment of its implications for the site in view of the site's conservation objectives. In the light of the conclusions of the assessment of the implications for the site and subject to the provisions of paragraph 4, the competent national authorities shall agree to the plan or project only after having ascertained that it will not adversely affect the integrity of the site concerned and, if appropriate, after having obtained the opinion of the general public.*

Sections 177U and 177V of the Planning and Development Act 2000 sets out the purpose of AA Screening is as follows:

*A screening for appropriate assessment shall be carried out by the competent authority to assess, in view of best scientific knowledge, if that proposed development, individually or in combination with another plan or project is likely to have a significant effect on the European site.*

The test at stage 1 AA Screening is that:

*The competent authority shall determine that an appropriate assessment of a proposed development is required if it cannot be excluded, on the basis of objective information, that the proposed development, individually or in combination with other plans or projects, will have a significant effect on a European site.*

The test at stage 2 (Appropriate Assessment) is:

*Whether or not the proposed development, individually or in-combination with other plans or projects would adversely affect the integrity of a European site.*

However, where this is not the case, a preliminary screening must first be carried out to determine whether or not a full AA is required. This screening is carried out by South Dublin County Council.

#### The Purpose of this document

This report has been prepared by Openfield Ecological Services for and on behalf of Hollyville Investments Ltd. to assist South Dublin County Council in carrying out the appropriate assessment screening. This document provides for the analysis of a proposed mixed use development at a site in Palmerstown, Dublin 20, and its potential effects in relation to Natura 2000 sites (SACs and SPAs). Under the Planning and Development Act 2000 (as amended) all developments must be screened for AA by South Dublin County Council. This report provides the necessary information to allow South Dublin County Council to carry out this screening.

### About OPENFIELD Ecological Services

OPENFIELD Ecological Services is headed by Pádraic Fogarty who has worked for 25 years in the environmental field and in 2007 was awarded an MSc from Sligo Institute of Technology for research into Ecological Impact Assessment (EclA) in Ireland. Since its inception in 2007 OPENFIELD has carried out numerous EclAs for Environmental Impact Assessment (EIA), Appropriate Assessment in accordance with the EU Habitats Directive, as well as individual planning applications. Pádraic is a full member of the Institute of Environmental Management and Assessment (IEMA).

### Methodology

The methodology for this screening statement is clearly set out in a document prepared for the Environment DG of the European Commission entitled 'Assessment of plans and projects significantly affecting Natura 2000 sites 'Methodological guidance on the provisions of Article 6(3) and (4) of the Habitats Directive 92/43/EEC' (Oxford Brookes University, 2001). Chapter 3, part 1, of the aforementioned document deals specifically with screening while Annex 2 provides the template for the screening/finding of no significant effects report matrices to be used.

In accordance with this guidance, the following methodology has been used to produce this screening statement:

#### **Step 1: Management of the Natura 2000 site**

This determines whether the project is necessary for the conservation management of the site in question.

#### **Step 2: Description of the Project**

This step describes the aspects of the project that may have an impact on the Natura 2000 site.

#### **Step 3: Characteristics of the Natura Site**

This process identifies the conservation objectives of the site and determines whether significance effects to Natura 2000 sites will arise as a result of the plan. This is done through a literature survey and consultation with relevant stakeholders – particularly the National Parks and Wildlife Service (NPWS). All potential effects are identified including those that may act alone or in combination with other projects or plans.

Using the precautionary principle, and through consultation and a review of published data, it is normally possible to conclude at this point whether potential impacts are likely. Deficiencies in available data are also highlighted at this stage.

#### **Step 4: Assessment of Significance**

Assessing whether an effect is significant must be made in light of the conservation objectives for that SAC or SPA.

A full AA of a proposed development is required if it cannot be excluded, on the basis of objective information, that the proposed development, individually or in combination with other plans or projects, will have a significant effect on a European site.

The steps are compiled into a screening matrix, a template of which is provided in Appendix II of the EU methodology.

Reference is also made to guidelines for Local Authorities from the Department of the Environment, Heritage and Local Government (DoEHLG, 2009).

A full list of literature sources that have been consulted for this study is given in the References section to this report while individual references are cited within the text where relevant.

#### Screening Template as per Annex 2 of EU methodology:

This plan is not necessary for the management of any SAC or SPA and so Step 1 as outlined above is not relevant.

### **Step 2: Brief description of the proposed project**

This document provides for the assessment of a proposed mixed use development on the Kennelsfort Road Upper, Palmerstown, Dublin 20. The development comprises demolition of the existing structures, site clearance and levelling, and the construction of homes along with new infrastructure, parking and open space. It is described thus, as per the planning application:

*Planning permission is sought by Hollyville Investments Ltd. for development on lands at The Silver Granite pub, junction of Kennelsfort Road Upper and Wheatfield Road, and at The Silver Granite car park adjoining Palmerstown Shopping Centre car park (accessed from Kennelsfort Road Upper via Palmerstown Park), Palmerstown, Dublin 20. The development will consist of the demolition of the existing building on site and the construction of a 5-storey over partial basement, mixed-use development comprising a gastro pub/restaurant with off-licence, 2 no. retail units, associated bin stores, bike stores, 1 no. ESB sub-station, all at ground floor level, a small plant room at basement level; and a total of 50 no. apartments on the upper floors; communal roof gardens; with car parking spaces; motorcycle parking, bicycle parking; landscaping and upgrades to public realm including upgrades to existing pedestrian crossing on Kennelsfort Road Upper; and all associated engineering and site works necessary to facilitate the development.*

The subject site is located to in the western portion of County Dublin and close to the M50 motorway. These lands have been part of the built environment of Dublin's suburbs for many decades. The lands themselves straddle the existing Silver Granite pub and adjacent surface car parking area.



Mapping from the Environmental Protection Agency (EPA) shows no water courses in this vicinity. According to [www.catchments.ie](http://www.catchments.ie) the lands lie within the catchment of the Liffey and the main channel of this river can be found c.1km to the north-east.

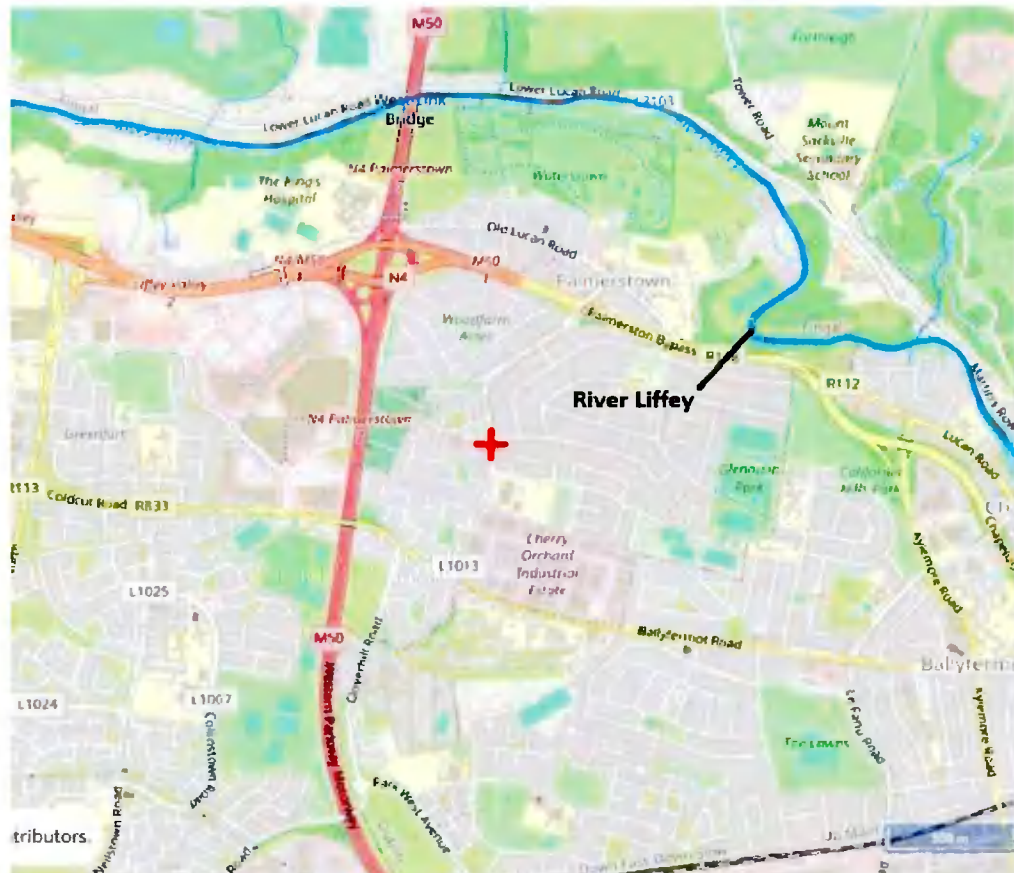
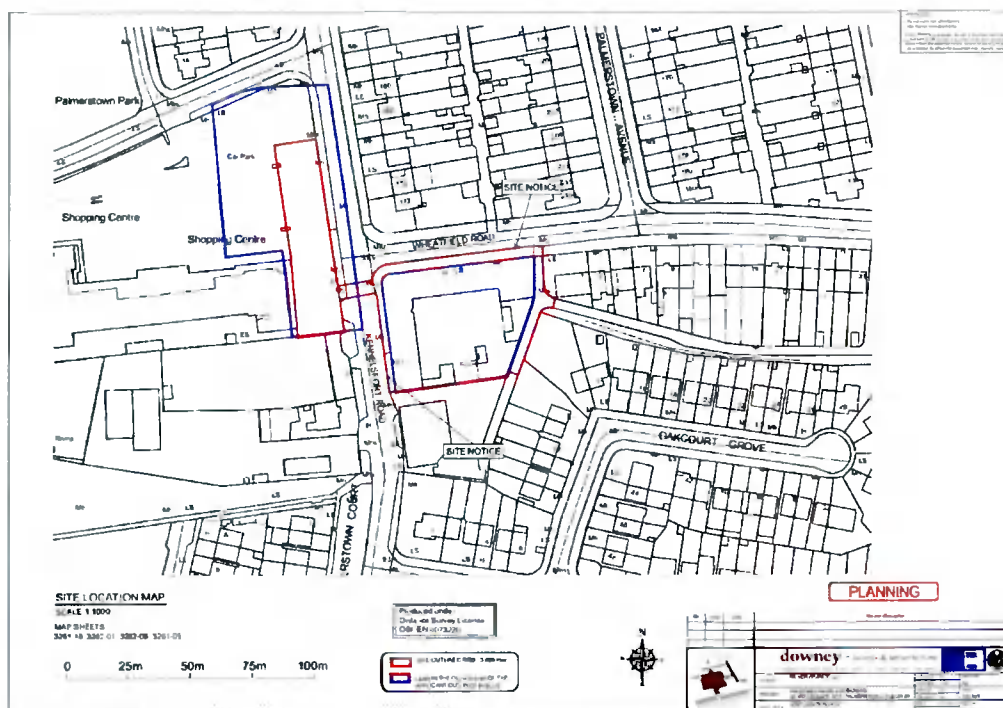


Figure 1 – Site location showing local water courses. There are no Natura 2000 sites in this view (from [www.epa.ie](http://www.epa.ie)).



**Figure 2 – Development site boundary (in red line)**

The development site is entirely composed of buildings and artificial surfaces of very low biodiversity value. There is no habitat present which is associated with any species or habitat listed as qualifying interest for Natura 2000 sites.

#### *Project description*

The subject proposal is for the construction and operation of a mixed use commercial/residential development on this site with all associated services including road access, drainage infrastructure and open space. In total 50 homes are to be constructed along with access roads and related infrastructure.

Any construction and demolition waste will be appropriately disposed of by a licenced waste contractor.

Currently there is no attenuation of rain run-off and this enters the public surface water sewer. In accordance with the Greater Dublin Strategic Drainage Study this project will incorporate sustainable drainage systems (SUDS) that will appreciably reduce the current run-off rate. According to the Engineering Report prepared for this development application by GDCL Consulting Engineers:

*The proposed surface water drainage system for this development has been designed as a sustainable urban drainage system and uses permeable paving, a petrol interceptor and blue/green roofs to:*

- *Treat runoff and remove pollutants to improve quality.*
- *Restrict outflow and to control quantity.*
- *Increase amenity value.*

*Surface water local drains will be 225mm diameter and generally will consist of concrete socket and spigot pipes (to IS 6). These drains will be laid to comply with the recommendations of the Greater Dublin Strategic Drainage Study (GDSDS), the Requirement of the Building Regulations 2010, in accordance with the recommendations contained in the Technical Guidance Documents, Section H, and in accordance with South Dublin County Council requirements.*

SUDS are standard measures in all new developments and are not included here to avoid or reduce an effect to a Natura 2000 site.

Foul effluent from the proposed development will be sent to the wastewater treatment plant at Ringsend in Dublin. Emissions from the plant are currently not in compliance with the Urban Wastewater Treatment Directive. In April 2019 Irish Water was granted planning permission to upgrade the Ringsend plant.

Contractors for the upgrade work to the plant comprising a new 400,000 population equivalent extension were appointed in February 2018. The work on this 25% increase in capacity is scheduled to be completed by 2021. In addition, it is stated that Irish Water is working on infrastructure to achieve a population equivalent of two million by the end of 2022. The upgrade to use of aerobic granular sludge (which allows for a greater amount of wastewater to be treated to a higher standard within the current plant) and other phased upgrades to achieve a population equivalent of 2.4 million is expected to be completed by 2027.

There are no other discharges from this operation.

Fresh water supply for the development will be via a mains supply which originates from a reservoir along the River Liffey, upstream of Leixlip.

Post construction there will be landscaping of communal areas. The proposed site layout is given in figure 3.



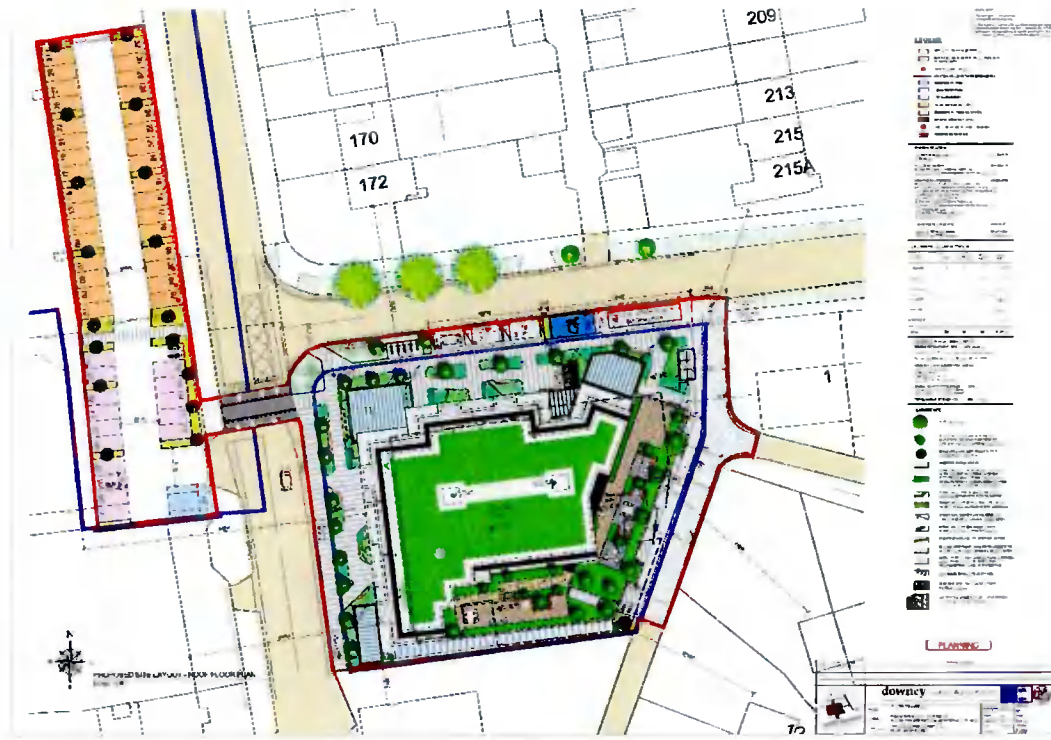


Figure 3 – Site layout

### Brief description of Natura 2000 sites

In assessing the zone of influence of this project upon Natura 2000 sites the following factors must be considered:

- Potential impacts arising from the development
- The location and nature of Natura 2000 sites
- Pathways between the development and the Natura 2000 network

It has already been stated that the site is not located within or directly adjacent to any Natura 2000 site. For projects of this nature an initial 15km radius is normally examined. This is an arbitrary distance however and impacts can occur at distances greater than this. There are a number of Natura 2000 sites within this radius.

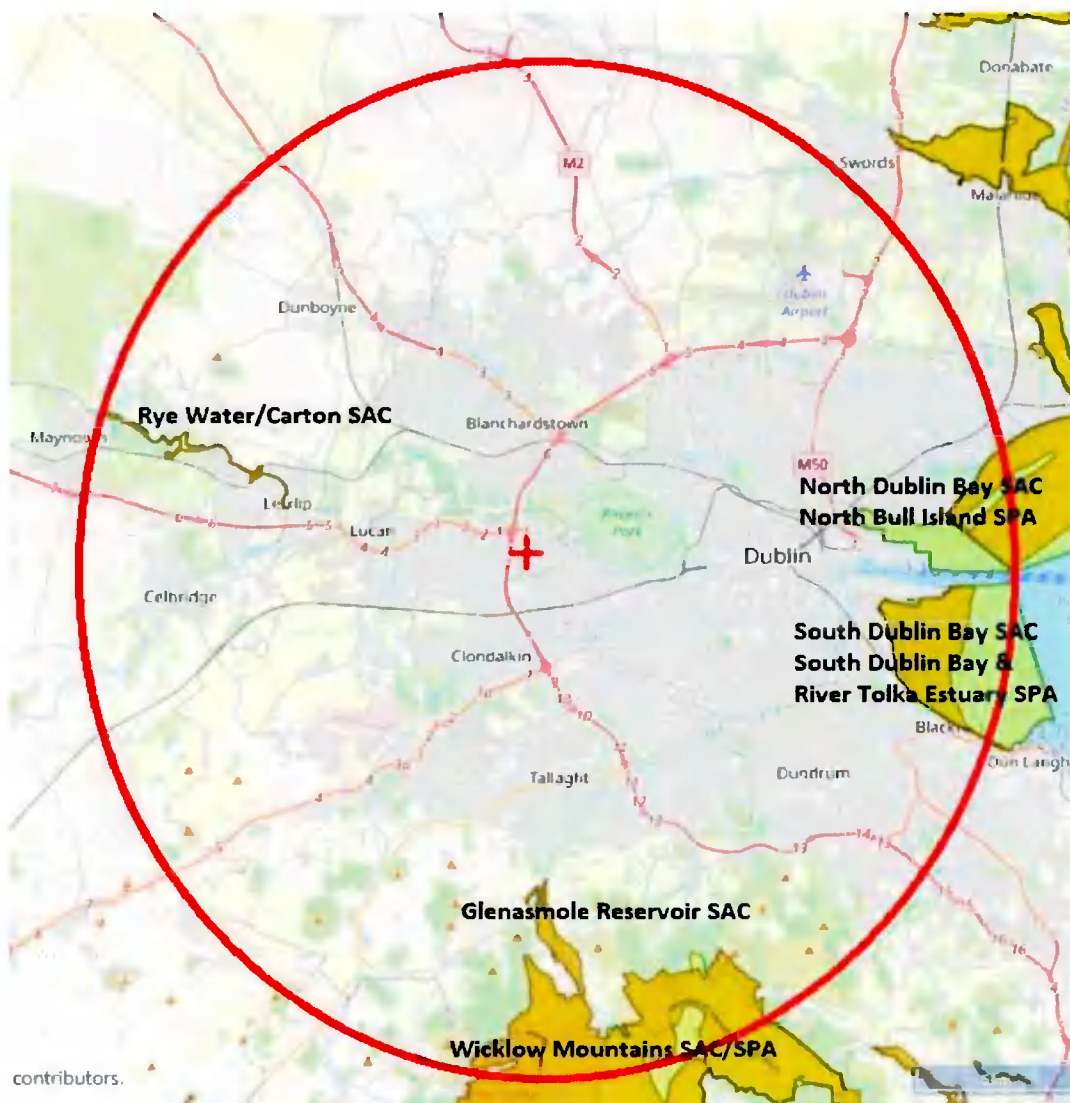


Figure 4 – Approximate 15km radius around the proposed development site (red cross) and Natura 2000 sites.

### North Dublin Bay SAC/North Bull Island SPA

The North Dublin Bay SAC (site code: 0206) is focussed on the sand spit on the North Bull island. The qualifying interests for it are shown in table 1. The status of the habitat is also given and this is an assessment of its range, area, structure and function, and future prospects on a national level and not within the SAC itself.

**Table 1 – Qualifying interests for the North Dublin Bay SAC**

Code	Habitat/Species	Status
1140	Mudflats and sandflats not covered by seawater at low tide	Inadequate
1320	Salicornia and other annuals colonizing mud and sand	Favourable
1330	Atlantic salt meadows	Inadequate
1410	Mediterranean salt meadows	Inadequate
1210	Annual vegetation of drift lines	Inadequate
2110	Embryonic shifting dunes	Inadequate
2120	Shifting dunes along the shoreline with <i>Ammophila arenaria</i> (white dunes)	Inadequate
2130	Fixed coastal dunes with herbaceous vegetation (grey dunes)	Bad
2190	Humid dune slacks	Inadequate
1395	<i>Petalophyllum ralfsii</i> Petalwort	Favourable

- **Annual vegetation of drift lines (1210)** This habitat of the upper shore is characterised by raised banks of pebbles and stones. They are inhabited by a sparse but unique assemblage of plants, some of which are very rare. The principle pressures are listed as gravel extraction, the building of pipelines and coastal defences.
- **Embryonic shifting dunes (2110).** As their name suggests these sand structures represent the start of a sand dune's life. Perhaps only a meter high they are a transient habitat, vulnerable to inundation by the sea, or developing further into white dunes with Marram Grass. They are threatened by recreational uses, coastal defences, trampling and erosion.
- **Shifting dunes along the shoreline with *Ammophila arenaria* (white dunes) (2120).** These are the second stage in dune formation and depend upon the stabilising effects of Marram Grass. The presence of the grass traps additional sand, thus growing the dunes. They are threatened by erosion, climate change, coastal flooding and built development.
- **Fixed coastal dunes with herbaceous vegetation (grey dunes) (2130 – priority habitat).** These are more stable dune systems, typically located on the landward side of the mobile dunes. They have a more or less permanent, and complete covering of vegetation, the quality of which depends on local hydrology and grazing regimes. They are the most endangered of the dune

habitat types and are under pressure from built developments such as golf courses and caravan parks, over-grazing, under-grazing and invasive species.

- **Humid dune slacks (2190).** These are wet, nutrient enriched (relatively) depressions that are found between dune ridges. During winter months or wet weather these can flood and water levels are maintained by a soil layer or saltwater intrusion in the groundwater. There are found around the coast within the larger dune systems.
- **Petalwort (1395).** There are 30 extant populations of this small green liverwort, predominantly along the Atlantic seaboard but also with one in Dublin. It grows within sand dune systems and can attain high populations locally.

The North Bull Island SPA (site code: 0206) is largely coincident with the North Dublin Bay SAC with the exception of the terrestrial portion of Bull Island. Table 2 lists its features of interest

**Table 2 – Features of interest for the North Dublin Bay SPA**

North Bull Island SPA	National Status
Light-bellied Brent Goose <i>Branta bernicla hrota</i>	Amber (Wintering)
Oystercatcher <i>Haematopus ostralegus</i>	Amber (Breeding & Wintering)
Teal <i>Anas crecca</i>	Amber (Breeding & Wintering)
Pintail <i>Anas acuta</i>	Red (Wintering)
Shoveler <i>Anas clypeata</i>	Red (Wintering)
Shelduck <i>Tadorna tadorna</i>	Amber (Breeding & Wintering)
Golden Plover <i>Pluvialis apricaria</i>	Red (Breeding & Wintering)
Grey Plover <i>Pluvialis squatarola</i>	Amber (Wintering)
Knot <i>Calidris canutus</i>	Amber (Wintering)
Sanderling <i>Calidris alba</i>	Green (Wintering)
Dunlin <i>Calidris alpina</i>	Red (Breeding & Wintering)
Black-tailed Godwit <i>Limosa limosa</i>	Amber (Wintering)
Bar-tailed Godwit <i>Limosa lapponica</i>	Amber (Wintering)
Curlew <i>Numenius arquata</i>	Red (Breeding & Wintering)
Redshank <i>Tringa totanus</i>	Red (Breeding & Wintering)
Turnstone <i>Arenaria interpres</i>	Green (Wintering)
Black-headed Gull <i>Larus ridibundus</i>	Red (Breeding)



Wetlands & Waterbirds
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- **Oystercatcher.** Predominantly coastal in habit Oystercatchers are resident birds whose numbers continue to expand in Ireland.
- **Teal.** In winter this duck is widespread throughout the country. Land use change and drainage however have contributed to a massive decline in its breeding range over the past 40 years.
- **Pintail.** Dabbling duck wintering on grazing marshes, river floodplains, sheltered coasts and estuaries. It is a localised species and has suffered a small decline in distribution in Ireland for unknown reasons.
- **Shoveler.** Favoured wintering sites for this duck are inland wetlands and coastal estuaries. While there have been local shifts in population and distribution, overall their status is stable in Ireland.
- **Knot.** These small wading birds do not breed in Ireland but gather in coastal wetlands in winter. Their numbers have increased dramatically since the mid-1990s although the reasons for this are unclear.
- **Sanderling.** This small bird breeds in the high Arctic and winters in Ireland along sandy beaches and sandbars. Its wintering distribution has increased by 21% in the previous 30 years.
- **Dunlin.** Although widespread and stable in number during the winter season, the Irish breeding population has collapsed by nearly 70% in 40 years. Breeding is now confined to just seven sites in the north and west as habitat in former nesting areas has been degraded.
- **Black-tailed Godwit.** Breeding in Iceland these waders winter in selected sites around the Irish coast, but predominantly to the east and southern halves. Their range here has increase substantially of late.
- **Curlew.** Still a common sight during winter at coastal and inland areas around the country it breeding population here has effectively collapsed. Their habitat has been affected by the destruction of peat bogs, afforestation, farmland intensification and land abandonment. Their wintering distribution also appears to be in decline.
- **Redshank.** Once common breeders throughout the peatlands and wet grasslands of the midlands Redshanks have undergone a 55% decline in distribution in the past 40 years. Agricultural intensification, drainage of wetlands and predation are the chief drivers of this change.
- **Turnstone.** This winter visitor to Irish coasts favours sandy beaches, estuaries and rocky shores. It is found throughout the island but changes may be occurring due to climate change.
- **Black-headed Gull.** Widespread and abundant in winter these gulls are nevertheless considered to be in decline. The reasons behind this are unclear but may relate to the loss of safe nesting sites, drainage, food depletion and increase predation.

The **South Dublin Bay and Tolka Estuary SPA** (side code: 4024) is largely coincident with the South Dublin Bay SAC boundary with the exception of the Tolka Estuary. These designations encompass all of the intertidal areas in Dublin Bay from south of Bull Island to the pier in Dun Laoghaire. Wintering birds in particular are attracted to these areas in great number as they shelter



from harsh conditions further north and avail of the available food supply within sands and soft sediments. Table 4 lists the features of interest.

- **Light-bellied Brent Goose.** There has been a 67% increase in the distribution of this goose which winters throughout the Irish coast. The light-bellied subspecies found in Ireland breeds predominantly in the Canadian Arctic.
- **Sanderling.** This small bird breeds in the high Arctic and winters in Ireland along sandy beaches and sandbars. Its wintering distribution has increased by 21% in the previous 30 years.
- **Dunlin.** Although widespread and stable in number during the winter season, the Irish breeding population has collapsed by nearly 70% in 40 years. Breeding is now confined to just seven sites in the north and west as habitat in former nesting areas has been degraded.
- **Knot.** These small wading birds do not breed in Ireland but gather in coastal wetlands in winter. Their numbers have increased dramatically since the mid-1990s although the reasons for this are unclear.
- **Black-headed Gull.** Widespread and abundant in winter these gulls are nevertheless considered to be in decline. The reasons behind this are unclear but may relate to the loss of safe nesting sites, drainage, food depletion and increase predation.
- **Ringed Plover.** This bird is a common sight around the Irish coast where it is resident. They breed on stony beaches but also, more recently, on cut-away bog in the midlands.
- **Oystercatcher.** Predominantly coastal in habit Oystercatchers are resident birds whose numbers continue to expand in Ireland.
- **Bar-tailed Godwit.** These wetland wading birds do not breed in Ireland but are found throughout the littoral zone during winter months. They prefer estuaries where there are areas of soft mud and sediments on which to feed.
- **Grey Plover.** These birds do not breed in Ireland but winter throughout coastal estuaries and wetlands. Its population and distribution is considered to be stable.
- **Roseate Tern.** This tern breeds at only a few stations along Ireland's east coast. Most of these are in decline although at Dublin their colony is increasing.
- **Common Tern.** This summer visitor nests along the coast and on islands in the largest lakes. Its breeding range has halved in Ireland since the 1968-1972 period.
- **Arctic Tern.** These long-distance travellers predominantly breed in coastal areas of Ireland. They have suffered from predation by invasive mink and are declining in much of their range.
- **Redshank.** Once common breeders throughout the peatlands and wet grasslands of the midlands Redshanks have undergone a 55% decline in distribution in the past 40 years. Agricultural intensification, drainage of wetlands and predation are the chief drivers of this change.

Bird counts from BirdWatch Ireland are taken from Dublin Bay as a whole and are not specific to any particular portion of the Bay. Dublin Bay is recognised

as an internationally important site for water birds as it supports over 20,000 individuals. Table 3 shows the most recent count data available<sup>1</sup>.

**Table 3 – Annual count data for Dublin Bay from the Irish Wetland Birds Survey (IWeBS)**

Year	2010/11	2011/12	2012/13	2013/14	2014/15	Mean
Count	27,931	30,725	30,021	35,878	33,486	31,608

There were also internationally important populations of particular birds recorded in Dublin Bay (i.e. over 1% of the world population): Light-bellied brent geese *Branta bernicula hrota*; Black-tailed godwit *Limosa limosa*; Knot *Calidris canutus* and Bar-tailed godwit *L. lapponica*.

**Table 4 – Features of interest for the South Dublin Bay & River Tolka Estuary SPA (EU code in square parenthesis)**

<b>South Dublin Bay and Tolka Estuary SPA</b>
Light-bellied Brent Goose ( <i>Branta bernicla hrota</i> ) [A046]
Oystercatcher ( <i>Haematopus ostralegus</i> ) [A130]
Ringed Plover ( <i>Charadrius hiaticula</i> ) [A137]
Grey Plover ( <i>Pluvialis squatarola</i> ) [A140]
Knot ( <i>Calidris canutus</i> ) [A143]
Sanderling ( <i>Calidris alba</i> ) [A144]
Dunlin ( <i>Calidris alpina</i> ) [A149]
Bar-tailed Godwit ( <i>Limosa lapponica</i> ) [A157]
Redshank ( <i>Tringa totanus</i> ) [A162]
Black-headed Gull ( <i>Croicocephalus ridibundus</i> ) [A179]
Roseate Tern ( <i>Sterna dougallii</i> ) [A192]
Common Tern ( <i>Sterna hirundo</i> ) [A193]
Arctic Tern ( <i>Sterna paradisaea</i> ) [A194]
Wetlands & Waterbirds [A999]

The **South Dublin Bay SAC** (side code: 0210; approximately 800m from the site) is concentrated on the intertidal area of Sandymount Strand. It has four qualifying interests: mudflats and sandflats not covered by seawater at low tide

<sup>1</sup> <https://fi.caspio.com/dp.asp?AppKey=f4db3000060acbd80db9403f857c>

(1140), annual vegetation of drift lines (1210), *Salicornia* and other annuals colonising mud and sand (1310) and Embryonic shifting dunes (2110).

- **Annual vegetation of drift lines (1210)** This habitat of the upper shore is characterised by raised banks of pebbles and stones. They are inhabited by a sparse but unique assemblage of plants, some of which are very rare. The principle pressures are listed as gravel extraction, the building of pipelines and coastal defences.
- **Embryonic shifting dunes (2110)**. As their name suggests these sand structures represent the start of a sand dune's life. Perhaps only a meter high they are a transient habitat, vulnerable to inundation by the sea, or developing further into white dunes with Marram Grass. They are threatened by recreational uses, coastal defences, trampling and erosion.
- **Tidal mudflats (1140)**. This is an intertidal habitat characterised by fine silt and sediment. Most of the area in Ireland is of favourable status however water quality and fishing activity, including aquaculture, are negatively affecting some areas.
- **Salicornia mudflats (1310)**: This is a pioneer saltmarsh community and so is associated with intertidal areas. It is dependent upon a supply of fresh, bare mud and can be promoted by damage to other salt marsh habitats. It is chiefly threatened by the advance of the alien invasive Cordgrass *Spartina anglica*. Erosion can be destructive but in many cases this is a natural process.

The **Glenasmole Valley SAC** (code: 1209) is the flooded valley of the Dodder river, dammed to provide drinking water for the city of Dublin, and covering an area of nearly 150ha. Woodland has developed around its margins while species-rich grassland is to be found on some of its slopes. A number of rare plants species, including a variety of orchids, are to be found here.

The SAC is designated only for protected habitat types and these are given in table 5.

**Table 5 – Qualifying interests for the Glenasmole Valley SAC (from NPWS)**

Code	Habitats	Status
6210	Orchid rich grassland/Calcareous grassland	Bad
6410	Molinea meadows	Bad
7220	Petrifying springs (priority habitat)	Inadequate

- **Orchid-rich grassland (6210)** This is a species rich grassland habitat found on well drained calcareous soils. It must be important for orchids in order to fall into this category. While there is evidence that an increased occurrence of flooding on some sites may be having a detrimental effect the principle threats listed are from agricultural intensification and 'stock feeding', i.e. overgrazing.
- **Molinea meadows (6410)** *Molinea caerulea*, the Purple Moor-grass, is typically associated with upland peatland habitats but this habit type occurs

on lowland sites associated with traditional agricultural practices. The main threats that it faces are associated with changes in land use, e.g. land abandonment or intensification.

- **Petrifying Springs (7220):** These are very localised habitats that arise from the precipitation of excess calcium carbonate in supersaturated running water. They are associated with characteristic bryophytes. They are vulnerable to changes in water quality, flow regime and intensification of land use practices (NPWS, 2013). Determining if significant effects are likely to occur to any of these SACs or SPAs must be measured against their 'conservation objectives'. Specific conservation objectives have been set for all of these areas with the exception of the Poulaphouca Reservoir. Generic conservation objectives have been published by the NPWS and are stated as:

#### **Wicklow Mountains SAC & SPA (site codes: 2122 & 4040)**

Wicklow Mountains is a large area and is designated as both an SAC and SPA as well as being a National Park. It is an upland area underlain with granite and is an important amenity and recreational area, as well as being of high conservation value. Its qualifying interests are shown in table 6 while its 'features of interest' are given as Merlin *Falco columbarius* (breeding) and Peregrine *Falco peregrinus* (breeding).

**Table 6 – Qualifying interests for the Wicklow Mountains SAC (site code: 4040)**

<b>Habitats</b>	<b>Status</b>
Active Blanket bog	Bad
Atlantic wet heath	Bad
European dry heath	Bad
Old oak woodland	Bad
Siliceous rocky slopes	Inadequate
Calcareous rocky slopes	Inadequate
Siliceous scree	Inadequate
Alpine and Boreal heath	Bad
Natural dystrophic lakes	Inadequate
Oligotrophic lakes	Inadequate
Species rich Nardus grassland	Bad
Calaminarian Grassland	Inadequate
Otter	Favourable

- **Active Blanket Bog (7130)** This is a very widespread habitat in Ireland found on uplands and lowlands along the Atlantic seaboard. Active blanket bog is peat forming, principally indicating the presence of *Sphagnum* sp. mosses but also other species. Degraded bog, where there is now forestry or bare peat, are excluded as they are not considered 'active'.
- **Atlantic wet heath (4010)** This is a heather dominant habitat that is intermediate between dry heath and blanket bog, and is frequently found in

association with these two. Grazing and trampling by sheep is identified as the greatest threat to the status of the habitat but non-native invasive species such as *Rhododendron* and the moss *Campylopus introflexus* also impact negatively upon the habitat.

- **Dry heath (4030):** This is a community of heather shrubs that occurs on well-drained, acidic, nutrient-poor mineral or peaty soils. Pressures on this habitat arise from high levels of sheep grazing, as well as afforestation, mining and quarrying. Unregulated burning is also identified as an important threat to the structure of this habitat.
- **Alpine and Boreal Heath (4060)** This habitat occurs on exposed mountain tops with acid substrate where stunted growths of heather are found. It is also found in the Burren, Co. Clare at low altitudes.
- **Siliceous Scree (8110)** This is a mountainous habitat characterised by expanses of shattered siliceous rock from small, mobile stones to stable boulders. Vegetation is sparse and frequently dominated by moss or lichen communities.
- **Calcareous or Siliceous Rocky Slopes (8210 & 8220)** These are vertical or near vertical slopes of calcareous or siliceous rock with cracks and fissures that are home to unique communities of plants. Climate change is considered to be the greatest threat where specialist arctic-alpine plants are to be found.
- **Upland Oligotrophic lakes (3130).** These are naturally low nutrient status lakes that in Ireland are associated with expanses of blanket bog. They are threatened by eutrophication (excessive input of nutrients) and peatland drainage.
- **Dystrophic lakes (3160)** These are naturally low oxygen, nutrient poor, acid lakes that occur in association with peatland habitats. They have low species diversity but some of these species are uniquely associated with this habitat.
- **Camalinarian Grassland (6130).** This unusual grassland community is found in Ireland on the sites of previous extraction works such as old mines. Certain bryophyte and vascular plants, including some notable rarities, thrive in conditions of high heavy metal concentrations, such as copper, lead or zinc.
- **Otter (1355)** This aquatic mammal lives its entire life in and close to wet places, including rivers, lakes and coastal areas. They will feed on a wide variety of prey items. Despite local threats from severe pollution incidents and illegal fishing, its population is considered stable and healthy, and so is assessed as being of 'good' status.

At its nearest point the **Poulaphouca Reservoir SPA** (site code: 4063) is located approximately 9km from the site of the proposed development. Its 'features of interest' include the Greylag Goose *Anser anser* and the Lesser Black-backed Gull *Chroicocephalus ridibundus*.

- **Greylag Goose.** Wintering Greylag Geese are very scattered in Ireland and occur on both coastal in inland sites. Their population has expanded greatly in their more northerly ranges (Iceland and Scotland) and this has coincided with losses elsewhere.



- **Black-headed Gull.** Widespread and abundant in winter these gulls are nevertheless considered to be in decline. The reasons behind this are unclear but may relate to the loss of safe nesting sites, drainage, food depletion and increase predation.

#### **Rye Water Valley/Carton SAC (site code: 1398)**

The Rye Water is a tributary of the Liffey and the SAC boundary stretches from east of Maynooth as far as Leixlip village. It flows through the Carton demesne which is wooded with specimen native and non-native trees. The river is dammed in a number of locations and this has created a series of small lakes. The SAC covers an area of nearly 73 ha.

The reasons why this area falls under the SAC designation are set out in the qualifying interests. They are either habitat types listed in Annex I or species listed in Annex II of the Habitats Directive. This information is provided by the National Parks and Wildlife Service (NPWS) and is shown in table 7 below. The status provided refers to the status of the habitat or species at a national level and not necessarily within the SAC.

**Table 7 – Qualifying interests for the Rye Water/Carton SAC**

Code	Habitats/Species	Status
7220	Petrifying springs with Tufa formation	Inadequate
1014	Narrow-mouthed whorl snail <i>Vertigo angustior</i>	Inadequate
1016	Desmoulin's whorl snail <i>Vertigo moulinsiana</i>	Inadequate

- **Petrifying Springs (7220 – priority habitat):** These are very localised habitats that arise from the precipitation of excess calcium carbonate in supersaturated running water. They are associated with characteristic bryophytes. They are vulnerable to changes in water quality, flow regime and intensification of land use practices.
- **Narrow-mouthed Whorl Snail (1014).** This whorl snail is present in a wide variety of habitats from dunes and coastal grasslands, to fens, salt-marshes and floodplains. The principle threats to its habitat derives from undergrazing and overgrazing.
- **Desmoulin's Whorl Snail (1016)** is a tiny mollusc that is particularly sensitive to changes in water level. It occurs in swamps, fens and marshes. The greatest threats have been drainage of wetlands and riparian management of canals.

### Pathway Analysis

There is no direct natural hydrological connection from the development site to Dublin Bay or any other Natura 2000 site. There is an indirect pathway to Dublin Bay through the foul and surface sewers which includes significant dilution on route to the Ringsend WWTP.

There is no direct or indirect, terrestrial or hydrological pathway to any other Natura 2000 site.

Sampling of water quality in Dublin Bay (and presented in the Annual Environmental Report for the WWTP) indicates that the discharge from the wastewater treatment plant is having an observable effect in the 'near field' of the discharge. This includes the inner Liffey Estuary and the Tolka Estuary, but not the coastal waters of Dublin Bay. This indicates that potential effects arising from the treatment plant are confined to these areas, and that the zone of influence does not extend to the coastal waters or the Irish Sea.

There are consequently pathways to a number of Natura 2000 sites. There are hydrological links to the South Dublin Bay and River Tolka Estuary SPA (site code: 4024), the South Dublin Bay SAC (site code: 0210), the North Bull Island SPA (site code: 4006) and the North Dublin Bay SAC (site code: 0206).

**Table 8 – Summary table of Natura 2000 sites**

Natura 2000 sites found to lie within the zone of influence of the project
North Dublin Bay SAC
North Bull Island SPA
South Dublin Bay SAC
South Dublin Bay and River Tolka Estuary SPA
Natura 2000 sites examined but found not to lie within the zone of influence of the project
Glenasmole Valley SAC
Rye Water/Carton SAC
Wicklow Mountains SAC
Wicklow Mountains SPA

### *Significance of Effects*

Whether effects are significant or not must be measured against the conservation objectives of the SAC or SPA in question.

The specific conservation objectives which have been set for mudflats in the South Dublin Bay SAC (generic objectives only are available for other qualifying interests) and qualifying interests in the North Dublin Bay SAC relate to habitat area, community extent, community structure and community distribution within the qualifying interest. There are no objectives in relation to water quality (NPWS, 2013).

For the South Dublin Bay & Tolka Estuary SPA and the North Bull Island SPA the conservation objectives for each bird species relates to maintaining a population trend that is stable or increasing, and maintaining the current distribution in time and space (NPWS, 2015a & b).

### **Data collected to carry out the assessment**

There are no habitats on the site which are suitable for habitats or species which are associated with Natura 2000 sites.

Water quality in rivers is monitored on an on-going basis by the Environmental Protection Agency (EPA). The development site is within the catchment of the River Liffey, which drains a portion of Counties Kildare and Dublin, and drains into the Irish Sea at Dublin Bay.

The status of the River Liffey under the Water Framework Directive 2013-2018 reporting period is not assessed between Lucan and Chapelizod. For the remainder of the freshwater section of the Liffey the status is 'moderate'. The transitional (intertidal) area of the upper Liffey estuary is assessed as 'good'. The marine waters of Dublin Bay are also 'good' while the estuary of the River Tolka is 'moderate'.

Of the qualifying interests of SPAs in Dublin Bay, eleven: Curlew, Dunlin, Redshank, Shoveler, Oystercatcher, Grey Plover, Knot, Golden Plover, Bar-tailed Godwit, Black-tailed Godwit and Black-headed Gull are listed as of high conservation concern, and on BirdWatch Ireland's red list (Gilbert et al., 2021).

Of relevance to this study it is noted that although declines in these species cannot always be attributed to clear causes, there is no evidence that water quality issues have been a factor.

In 2020 the NPWS published a report entitled 'The monitoring and assessment of six EU Habitats Directive Annex I Marine Habitats' (Scally & Hewett, 2020). This report specifically assessed the status of the habitat: mudflats and sandflats not covered by seawater at low tide (1140) which is a qualifying interest of the North Dublin Bay SAC and the South Dublin Bay SAC. Table 22

of this report assessed the status of this habitat within both SACs as 'favourable'.

In June 2018 Irish Water applied for (and subsequently received) planning permission for works to the Ringsend Wastewater Treatment (WwTP) facility. As part of this application an Environmental Impact Assessment Report (EIAR) was submitted. Sections 5 and 6 of this EIAR related to Marine Biodiversity and Terrestrial Biodiversity respectively and each contained a section on the 'do-nothing scenario'. These review the effects to biodiversity in Dublin Bay in the absence of the upgrade works and so are relevant to this assessment. Extracts from these sections include:

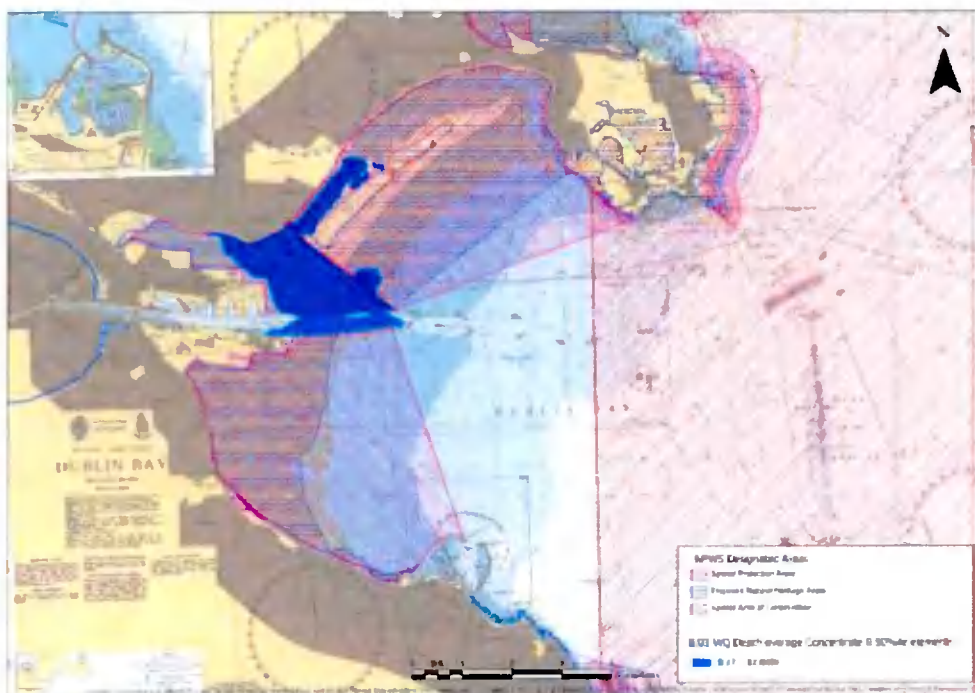
*"If the Proposed WwTP Component is not constructed, the nutrient and suspended solid loads from the plant into Dublin Bay will continue at the same levels and the impact of these loadings should maintain the same level of effects on marine biodiversity. [...]"*

***If the status quo is maintained there will be little or no change in the majority of the intertidal faunal assemblages found in Dublin Bay which would likely continue to be relatively diverse and rich across the bay [our emphasis]. Previous studies suggest that the outer and south bays are largely unaffected by the nutrient inputs from the WwTP at Ringsend and from the Liffey and Tolka rivers. Therefore, the sandy communities found in those areas will likely remain dominated by the same assemblage of Nephthys, tellinids and other pollution-sensitive species, albeit subjected to natural spatial and seasonal variations.***

*However, the areas in the Tolka Estuary and North Bull Island channel will continue to be affected by the cumulative nutrient loads from the river Liffey and Tolka and the effluent from the Ringsend WwTP. These areas will likely continue to be colonised by opportunistic taxa tolerant of organic enrichment. There is a possibility that an increase in the nutrient outputs from the plant due to the operational overload and storm water discharges could result in a decline in the biodiversity of these communities as a result of low oxygen availability caused by increased organic enrichment. Considering the existing situation, it is possible that through the future oversupply of DIN to the area impacted by the existing outfall, benthic production could be adversely impacted due to hypoxic or even anoxic conditions. An increase in the cover of opportunistic macroalgae could lead to further deterioration in the lagoons in the North Bull as they add to the organic load on the benthos and further increase the BOD. These events, although localised, could deteriorate the biological status for Dublin Bay as a whole. **Nonetheless, it is unlikely, as existing historical data suggests that pollution in Dublin Bay has had little or no effect on the composition and richness of the benthic macroinvertebrate fauna [our emphasis].** Although a localised decline could occur, it is not envisaged to be to a scale that could pose a threat to the shellfish, fish, bird or marine mammal populations that occur in the area. (section 5.7.1) [...]"*

***If there is no change to the treatment process at Ringsend WwTP then the terrestrial environment adjacent to the site will remain largely unchanged [our emphasis]. [...]***

*If the Proposed WwTP Component is not implemented, there will be little or no change in the majority of the intertidal faunal assemblages found in Dublin Bay which would likely continue to be relatively diverse and rich across the bay [...]. The sandy communities found in South Dublin Bay will likely remain dominated by the same assemblage of the polychaete worm *Nephtys caeca*, Cockle *Cerastoderma edula*, tellinids and other pollution-sensitive species, albeit subjected to natural spatial and seasonal variations. **Bird populations in these areas will be unaffected by the discharge from the WwTP [our emphasis].***



**Figure 5-16: Extent of the Zone of Influence (in blue) of the effluent from the Proposed WwTP Component on the predicted modelled output for Winter depth averages 50%ile for Dissolved Inorganic Nitrogen (DIN)**

**Figure 5 – Extract from the EIAR prepared by Irish Water (2018) showing the zone of influence of the Ringsend WWTP outfall pipe.**

*If the Proposed WwTP Component is not implemented, there is a possibility that an increase in the nutrient outputs from the plant due to operational overload and storm water discharges could result in a decline in the biodiversity of invertebrate communities in the Tolka Estuary and North Bull Island channel as a result of low oxygen availability caused by increased organic enrichment. An increase in the cover of opportunistic macroalgae could lead to further deterioration in the lagoons in the North Bull as they add to the organic load on the benthos and further increase the BOD. These events, although localised, could deteriorate the biological status for Dublin Bay as a whole. **It is unlikely that they would have any significant impact on the waterbird populations that forage on invertebrates in Dublin Bay [our emphasis] (section 6.5.1).***



A graphic from the EIAR prepared by Irish Water in 2018 showed the zone of influence of the discharge from the Ringsend WwTP and this indicated that effects from the discharge do not extend to the south side of the bay. This is reproduced in figure 5.

### **The Assessment of Significance of Effects**

*Describe how the project or plan (alone or in combination) is likely to affect the Natura 2000 site.*

In order for an effect to occur there must be a pathway between the source (the development site) and the receptor (the SAC or SPA). Where a pathway does not exist an impact cannot occur.

The proposed development is not located within, or directly adjacent to, any SAC or SPA.

#### **Habitat loss**

The site is 7.5km from the nearest SAC boundary (Rye Water Valley/Carton SAC) and 11km from Natura 2000 sites in Dublin Bay. There are no other SACs or SPAs within the zone of influence of this project. Because of the distance separating the development site and these Natura 2000 sites there is no pathway for direct loss or disturbance of habitats or species listed as qualifying interests or other semi-natural habitats that may act as ecological corridors for important species associated with them.

#### **Habitat disturbance/Ex-situ impacts**

The subject site is located in a heavily urbanised environment close to significant noise and artificial light sources such as roads. This development cannot contribute to potential disturbance impacts to species or habitats for which Natura 2000 sites have been designated due to the separation distance.

The development site does not provide suitable habitat for wetland/wading/wintering birds which may be associated with Natura 2000 sites in Dublin Bay. No ex-situ impacts can arise.

#### **Hydrological pathways**

There is a pathway from the development site via wastewater and surface water flows to Dublin Bay, via the Ringsend plant and the surface drainage network respectively. However, there is no evidence that poor water quality is currently negatively affecting the conservation objectives of Natura 2000 sites in Dublin Bay. This project is unlikely to alter the patterns of flows of either surface or wastewater.

#### **Pollution during operation – wastewater**

The Ringsend plant is licenced to discharge treated effluent by the EPA (licence number D0034-01) and is managed by Irish Water. It treats effluent for a population equivalent (P.E.) on average of 1.65 million however weekly

averages can spike at around 2.36 million. This variation is due to storm water inflows during periods of wet weather as this is not separated from the foul network for much of the older quarters of the city, including at the subject site. The Annual Environmental Report for 2019, the most recent available, indicated that there were a number of exceedences of the emission limit values set under the Urban Wastewater Treatment Directive and these can be traced to pulse inflows arising from wet weather.

While the issues at Ringsend wastewater treatment plant are being dealt with in the medium term evidence suggests that some nutrient enrichment is benefiting wintering birds for which SPAs have been designated in Dublin Bay (Nairn & O'Hallaran eds, 2012). No impact to Natura 2000 sites can arise from this source.

#### **Pollution during operation - surface water**

The incorporation of SUDS into this project will ensure that no negative effects to surface water will occur. These are standard measures which are included in all development projects and are not included here to avoid or reduce an effect to a Natura 2000 site. They are therefore not considered to be mitigation measures in an AA context.

Discharges of wastewater and surface water from this project cannot result in significant effects to the SACs or SPAs in Dublin Bay.

#### **Abstraction**

The Liffey Lower WMU states that 100% of its catchment is affected by abstraction. Freshwater for this development originates from the reservoirs along the River Liffey in Co. Kildare, which are also located at Leixlip. As such water that is abstracted for this plant cannot impact upon the Rye River. No effects to Natura 2000 sites can arise from this development.

#### **Light and noise**

The project will result in no additional noise or artificial lighting and given the significant distance to Natura 2000 sites, no effect can arise to Natura 2000 sites.

*Are there other projects or plans that together with the project or plan being assessed could affect the site?*

Implementation of the WFD will ensure that improvements to water quality in Dublin Bay and the River Liffey are maintained. Environmental water quality can be impacted by the effects of surface water run-off from areas of hard standing. These impacts are particularly pronounced in urban areas and can include pollution from particulate matter and hydrocarbon residues, and downstream erosion from accelerated flows during flood events. In this case there will be no negative impacts to surface water quality/quantity due to the SUDS measures which are incorporated in the project design. These are not mitigation measures in an AA context.

In March 2005 the Greater Dublin Drainage Study (GDDS) was published as a policy document designed to provide for future drainage infrastructure. The implementation of this policy will see broad compliance with environmental and planning requirements in an integrated manner. This is likely to result in a long-term improvement to the quality and quantity of storm water run-off in the capital. This project is fully compliant with SUDS principles.

There are no effects which could act in combination with the subject proposal to result in significant effects to Natura 2000 areas.

#### Conclusion and Finding of No Significant Effects

No significant effects will arise from this project to Natura 2000 sites in Dublin Bay: the North Dublin Bay SAC, South Dublin Bay SAC, the North Bull Island SPA or the South Dublin Bay and River Tolka Estuary SPA.

In carrying out this AA screening, mitigation measures have not been taken into account. Standard best practice construction measures which could have the effect of mitigating any effects on any European Sites have similarly not been taken into account.

On the basis of the screening exercise carried out above, it can be concluded that the possibility of any significant impacts on any European Sites, whether arising from the project itself or in combination with other plans and projects, can be excluded beyond a reasonable scientific doubt on the basis of the best scientific knowledge available.

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